

## Message Text

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ORIGIN IO-14

INFO OCT-01 AGR-20 RSC-01 AID-20 EB-11 AF-10 COME-00 ISO-00

ABF-01 EUR-25 /103 R

DRAFTED BY IO/CMD:JWMCDONALD,JR.  
APPROVED BY IO/CMD:JWMCDONALD,JR.  
GAO:TBROGAN (SUBS)  
GAO:ECWOHLHORN (SUBS)  
AF/EPS:BSTOKES  
IO/UN/BAPS:WSOUTHWORTH  
BF/OAG:ABABIN

----- 076329

R 111646Z OCT 73  
FM SECSTATE WASHDC  
TO AMEMBASSY RABAT  
AMEMBASSY TUNIS  
AMEMBASSY NAIROBI  
INFO USMISSION USUN NEW YORK  
AMEMBASSY ROME  
AMEMBASSY VIENNA

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FODAG

E.O. 11652: N/A  
TAGS: UN, GAO  
VIENNA FOR UNIDO  
SUBJECT: GAO REVIEW OF US PARTICIPATION IN MULTILATERAL  
ASSISTANCE PROGRAMS

1. WE UNDERSTAND THAT AMBASSADOR HAS BEEN ADVISED DIRECTLY  
BY LETTER FROM JAMES A. DUFF, ASSISTANT DIRECTOR, US  
GOVERNMENT ACCOUNTING OFFICE, OF IMPENDING GAO VISIT.  
DEPARTMENT OFFICERS HAVE NOW MET WITH GAO REPRESENTATIVES  
AND CONFIRM THAT THE DEVELOPMENT ASSISTANCE GROUP OF THE  
GAO IS STUDYING THE UN SYSTEM FOR PLANNING, PROGRAMMING  
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AND MANAGING ASSISTANCE PROGRAMS. GAO TEAM HAS BEEN WORKING

ON THIS ASSIGNMENT AT USUN FOR PAST SIX MONTHS AND SEVERAL GAO REPRESENTATIVES MET PRIVATELY AND INFORMALLY WITH US NATIONALS WHO ARE MEMBERS OF INTERNATIONAL STAFFS AT HEADQUARTERS OF UNESCO (PARIS), ILO AND WHO (GENEVA), FAO (ROME), AND UNIDO (VIENNA) APRIL AND MAY THIS YEAR.

2. PURPOSE OF VISIT TO YOUR COUNTRY, AS INDICATED IN GAO'S LETTER, IS "TO DETERMINE HOW THE UN SYSTEM IS ORGANIZED AND STAFFED, ITS DEVELOPMENT ASSISTANCE PROGRAMS AND HOW THESE PROGRAMS ARE PLANNED, COORDINATED, PROGRAMMED, DIRECTED, CONTROLLED AND EVALUATED. THIS WILL REQUIRE CONTACT WITH UN ORGANIZATION OFFICIALS AS WELL AS AID MISSION PERSONNEL."

3. EMBASSY SHOULD BE AWARE THAT ELMER STAATS, COMPTROLLER GENERAL OF THE GAO, TESTIFIED BEFORE CONGRESS ON MARCH 5, 1970 IN PART AS FOLLOWS:

"I WOULD LIKE TO EMPHASIZE THAT IT IS NOT THE OBJECTIVE OF THE GAO TO REVIEW THE INTERNAL OPERATIONS OF THE INTERNATIONAL ORGANIZATIONS. INDEED, WE, LIKE OTHER GOVERNMENTS, DO NOT HAVE AUTHORITY TO AUDIT THEIR ACTIVITIES."

DEPARTMENT HAS CONSISTENTLY COOPERATED WITH GAO AND ITS INTERESTS IN INTERNATIONAL ORGANIZATIONS OVER PAST FOUR YEARS AND WISHES CONTINUE TO DO SO. HOWEVER, WE AND YOU ARE AWARE OF THE SENSITIVITY OF A BILATERAL US INVESTIGATION OF MULTILATERAL UN ACTIVITIES. WE WISH TO AVOID ANY IMPRESSION BY HOST GOVERNMENT AND BY REPRESENTATIVES OF INTERNATIONAL AGENCIES RESIDENT IN YOUR COUNTRY THAT US, AS ONE MEMBER OF 135-NATION UN, IS ATTEMPTING TO INVESTIGATE A PARTICULAR UN AGENCY IN YOUR COUNTRY. WE DO AGREE THAT IT IS WITHIN GAO'S MANDATE TO EXAMINE MANAGEMENT OF US INTERESTS IN UN ASSISTANCE PROGRAMS AS WELL AS RELATIONSHIP BETWEEN BILATERAL AND MULTILATERAL PROGRAMS. WE ARE ALSO AWARE THAT IF HOST COUNTRY OR INTERNATIONAL AGENCY RAISES QUESTION WITH SECRETARY GENERAL WALDHEIM OF RIGHT OF ONE GOVERNMENT TO AUDIT OR REVIEW UNILATERALLY WORK OF UN IN ANOTHER COUNTRY HE LIMITED OFFICIAL USE

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WOULD MOST PROBABLY REJECT THE THESIS AND THWART OPPORTUNITY FOR FUTURE INFORMAL CONSTRUCTIVE CONSULTATION.

4. IN LIGHT OF ABOVE, WE WOULD BE GUIDED INITIALLY BY EMBASSY'S EVALUATION OF HOST COUNTRY'S PROBABLE REACTION TO VISIT. IF EMBASSY AGREES, WE ARE PREPARED TO APPROACH UNDP HEADQUARTERS AND REQUEST, ON INFORMAL BASIS, UNDP ADMINISTRATOR TO ASK RESREP IN YOUR COUNTRY TO COOPERATE

TO UTMOST WITH GAO TEAM DURING COURSE THEIR VISIT.  
BECAUSE FAO REP AND WFP REP WORK CLOSELY WITH UNDP RESREP,  
WE ALSO PREPARED, IF EMBASSY AGREES, BASED ON EVALUATION  
LOCAL SITUATION, TO APPROACH DIRECTOR GENERAL FAO AND  
EXECUTIVE DIRECTOR WFP TO ASK THEM TO INSTRUCT THEIR  
REPRESENTATIVES TO COOPERATE WITH GAO.

5. IF VISITS WITH FOREIGN NATIONALS AND INTERNATIONAL  
CIVIL SERVANTS DO TAKE PLACE, GAO SHOULD CONCERN  
ITSELF WITH US PARTICIPATION IN INTERNATIONAL AGENCIES  
AND THE RELATIONS BETWEEN BILATERAL AND MULTILATERAL  
PROGRAMS. IN ADDITION, EMBASSY WOULD BE EXPECTED TO

ARRANGE APPOINTMENTS, ACCOMPANY GAO OFFICIALS ON VISITS  
AND REPORT TO DEPT ON THESE MEETINGS.

6. ROUGH SCHEDULE AS FOLLOWS:

MOROCCO 10/23 - 11/6  
TUNISIA 11/7 - 11/21  
KENYA 11/22 - 12/6

KISSINGER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FOREIGN ASSISTANCE PROGRAMS, GAO AUDITS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 11 OCT 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** willialc  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1973STATE201549  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** JWMCDONALD,JR.  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** n/a  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1973/newtext/t19731038/aaaabbqz.tel  
**Line Count:** 138  
**Locator:** TEXT ON-LINE  
**Office:** ORIGIN IO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** willialc  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 29 AUG 2001  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <29-Aug-2001 by martinml>; APPROVED <21-Nov-2001 by willialc>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** GAO REVIEW OF US PARTICIPATION IN MULTILATERAL ASSISTANCE PROGRAMS  
**TAGS:** PFOR, EAID, US, UN, GAO  
**To:** RABAT NAIROBI  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005